

NORTH CENTRAL FLORIDA REGIONAL PLANNING COUNCIL (NCFRPC)

MEETING NOTES (UNOFFICIAL)

July 25, 2019

ALACHUA CITY COMMISSION MEETING

August 12, 2019

ROBERT W. WILFORD, COMMISSIONER

(ALACHUA CITY COMMISSION DELEGATE TO NCFRPC)

NOTE: The North Central Florida Regional Planning Council (NCFRPC) is comprised of the following twelve counties, Alachua, Bradford, Columbia, Dixie, Gilchrist, Hamilton, Lafayette, Levy, Madison, Suwannee, Taylor and Union, and, thirteen member municipalities, Alachua, Archer, Gainesville, Hawthorne, High Springs, Jasper, Lake City, Live Oak, Madison, Newberry, Perry, Starke and Waldo.

Call to Order

Commissioner Wilford, City of Alachua, Chair, called the meeting to order at 7:03 p.m. The meeting was called to order three minutes late due to technical difficulties with the microphone system.

Quorum

A quorum was met in accordance with the Council's bylaws.

Invocation

Councilman LaBarfield Bryant, City of Jasper, delivered the invocation.

Pledge of Allegiance

Members and **Guests** recited the pledge to the flag in honor of the United States of America.

Introduction of Guests

Commissioner Wilford recognized the guests in attendance.

Approval of Consent Agenda

The following consent agenda items were ***approved unanimously***.

Minutes of the June 27, 2019, Meeting

Financial Report for June 2019

Revenues and expenditures are within budget for the first nine months of the fiscal year. Revenues are at 66% of the budget while expenditures are at 59% of the budget. The financial condition of the Council remains strong and the adjusted general fund balance should remain at an acceptable level at the end of the fiscal year.

Approval of Regular Agenda

After adding an agenda item to the “Clearinghouse House Committee” report regarding a “Levy County Comprehensive Plan Adopted Amendment,” the regular agenda was **approved unanimously**.

Guest Speaker, Tom Mirti, Deputy Executive Director, Suwannee River Water Management District (SRWMD)

Mr. Mirti, made a presentation regarding “Water Supply Planning and Minimum Flows and Minimum Water Levels” overseen by SRWMD. Following is information taken from his comments and PowerPoint display:

- The Suwannee Springs Dam, which was constructed in 1962, was dismantled in 1977.
- “What’s the problem with dams?” The obvious initial question was: “What minimum amount of water should be left instream for fish? This led to “flat lining” which is a single, year round, flow level. Researchers realized that flow recommendations should contain varied elements and levels and not just one minimum. It was decided that elements of the natural flow regime should be maintained for habitat, channel stability, and connectivity.
- Areas of SRWMD responsibility/core missions are: (1) water supply planning and permitting, (2) water quality, (3) flood protection and floodway management, and (4) natural systems minimum flows and levels (MFLS).
- SRWMD, in addition to overlapping the general area represented by NCFRPC has: (1) **9,950** square miles, (2) **57%** of its basin in Georgia, (3) the **second** highest annual average streamflow in Florida from the Suwannee River, and (4) peak and low flows of **84,700** and **1,070** cubic feet per second respectively.
- There are over **400** springs located in SRWMD.
- “How we got here.” A water supply assessment was performed in 2010 by SRWMD. It was recognized that there had been alarming groundwater level declines over time. Based on this assessment, recommendations included to: (1) monitor well network improvement, (2) create a regional groundwater flow model (North Florida Southeast Georgia - NFSEG), (3) initiate regional water supply planning, and (4) complete minimum flow levels (MFLS) on priority waterbodies.
- The “North Florida Regional Water Supply Planning Region” encompasses both SRWMD and SJRWMD boundaries.
- Estimated rainfall in inches per year and groundwater use in millions of gallons per day data in the District since 1975 are: 1975 - 250/130, 1980 - 260/140, 1985 - 250/190, 1990 - 190/**220**, 1995 - 210/**220**, 2000 - 175/**220**, 2005 - 250/240, 2010 - 225/215, and 2015 - 225/**250**. **Bold = Usage exceeded rainfall over a five year period.**
- Current 2015 District groundwater use in millions of gallons per day data are: Agriculture - **135.5** (54%), Commercial/Industrial/Institutional and Mining/Dewatering - **70.5** (28%), Domestic Self Supply - **16** (6%), Public Supply - **13.9** (5%), Livestock - **10.6** (4%), Landscape/Recreation/Aesthetics - **4.3** (2%), and Thermoelectric Power Generation - **1.9** (2%).
- Projected 2035 District use in millions of gallons per day data are: Agriculture - **195.2** (59%), Commercial/Industrial/Institutional and Mining/Dewatering - **80.4** (24%), Domestic Self Supply - **25.2** (8%), Public Supply - **16.4** (5%), Livestock - **10.6** (3%), Thermoelectric Power Generation - **3.4** (1%), and Landscape/Recreation/Aesthetics - **1.3** (<1%).
- United States Geological Survey (USGS) data estimates for Florida Fresh Water Groundwater Use in millions of gallons per day are: Public Supply - **1,908.67**, Agricultural Irrigation - **1,010.67**, Commercial/Industrial/Mining Self Supply - **297.90**, Domestic Self Supply - **176.92**, Landscape/Recreational - **181.93**, and Power Generation - **27.83**.

- There are technical challenges for SRWMD and SJRWMD including a separate model is employed for each District to include differing objectives and boundary issues.
- Minimum flows and levels are required by **Chapter 373, Florida Statutes** to determine how much water is needed to maintain the health of rivers, springs, lakes, and aquifers.
- The given flow for a given watercourse shall be the limit at which further withdrawals would be significantly harmful to the water resources or ecology of the area.
- Ecological and water resource values are defined in **Florida Administrative Code, Chapter 62-40** for recreation, fish and wildlife habitats and passage of fish, estuary resources, detrital transfer, freshwater storage and supply, aesthetic and scenic attributes, pollutant filtration and adsorption, sediment, water quality, and navigation.
- The existing Lower Santa Fe and Ichetucknee rivers MFLS rule became effective in 2015 after the completion of a four year process.
- In **62-42.300, Florida Administrative Code**, it is stated that: “The Florida Department of Environmental Protection (FDEP) establishes the MFLS for the Lower Santa Fe/Ichetucknee (LSFI) rivers and upon completion of the NFSEG model, FDEP in conjunction with SRWMD and SJRWMD, shall reevaluate the MFLS and the present status of the Lower Santa Fe and Ichetucknee rivers and springs, using the best available scientific or technical data, methodologies, and models.” It is further stated that: “No later than three years from the publication of the final peer review report on the NFSEG model, or by December 31, 2019, whichever is earlier, the Department shall: (1) publish a notice of proposed rule and re-propose for adoption the MFLS and any associated recovery or prevention strategies, and (2) adopt the proposed rule.”
- The status of LSFI MFLS reevaluation is: (1) the finalization of a North Florida Regional Water Supply Plan, (2) to adhere to the reevaluation process completion date of December 31, 2019 (intent was to have NFSEG plan in place which is very close to fruition), (3) continue the reevaluation process, and (4) conduct a public review process which is scheduled to be done in the August/September timeframe. Rulemaking will follow this process.
- The next steps are: (1) develop a draft MFLS document, (2) conduct peer and public input reviews, (3) provide a response to the reviews, (4) complete a final MFS report, (5) complete a status memorandum, and (6) promulgate a FDEP rule.

The Chair thanked Mr. Mirti for his very informative presentation and stated that: “This Council wholeheartedly appreciates the outstanding work SRWMD does in protecting our precious water supply in North Central Florida to include its springs, rivers, and lakes. Please extend our sincerest gratitude to your Board of Directors and staff for staying in the forefront of environmental issues and those concerns affecting our way of life.”

Chair Report, Commissioner Wilford, City of Alachua - No report.

Executive Committee Report

Employee Health Insurance Proposal

Mr. Koons briefed the Council regarding the “Employee Health Insurance Plan” beginning on September 1, 2019, which was discussed prior to tonight’s regular meeting. The Committee recommends to the full Council to support the “Renewal” plan over two other options which would have significantly reduced the benefits to employees. A motion was **approved unanimously** to accept the Committee’s recommendation at a cost of **\$92,868** which is an increase of **4.1% (\$3,696)** over last year’s premium.

Multiuse Corridors of Regional Economic Significance (SB 7068 - Toll Roads)

As requested at last month's Council meeting by **Commissioner Cornell, Alachua County**, the Committee will keep the full Council up to date regarding any discussions or proposed Committee recommendations related to **SB 7068**. The Chair stated that: "Backup material is included in the Council board packets and a presentation concerning this bill will be scheduled for a future Council meeting."

South Florida Climate Change Compact and Tampa Bay Resilience Coalition

As reported at last month's Council meeting, there has been a "South Florida Climate Change Compact and Tampa Bay Resilience Coalition" established to address global climate change and especially environmental issues related to Florida. The Chair stated that: "Backup material is included in the Council board packets and a presentation concerning this environmental topic will be scheduled for a future Council meeting."

Clearinghouse Committee Report

Commissioner Mortimer, City of Starke, Chair, presented the report and stated that the Committee recommends the following "Comprehensive Plan Adopted/Draft Amendments" be approved for: Alachua County (2 Draft) and Levy County (Adopted). In addition, approval was recommended for the "Northeast Florida Regional Council Strategic Regional Policy Plan Evaluation and Appraisal Report." This motion was **approved unanimously**. The Chair thanked **Commissioner Mortimer** for the Committee's diligence in reviewing the detailed material on a monthly basis.

Program Committee Report - No report.

Finance Committee - No report.

Regional Planning Committee Report - No report.

Nominating Committee Report - No report.

Comprehensive Economic Development Strategy Committee Report - No report.

Middle and Lower Suwannee River and Withlacoochee River Task Force Report

Commissioner Rick Davis, Columbia County Board of County Commissioners, presented the report and stated that the Task Force will meet next month prior to the regular Council meeting unless required to do so due to circumstances necessitating a meeting. He indicated that talks with representatives from the City of Valdosta are ongoing in order to address the continuing raw sewage spills emanating from two wastewater treatment plants in Valdosta into several of Florida's rivers and streams.

The Task Force is comprised of one county commissioner from each of the twelve counties in the NCFRPC region. **Commissioner Ken Cornell, Alachua County**, represents Alachua County on the Task Force. Following are excerpts from task force actions/discussions:

- Commissioner Rick Davis, Madison County (Chair), Commissioner Cornell, Mr. Koons, and others attended a legislative committee hearing in Tallahassee during this past session and presented the Council's concerns regarding the ongoing Valdosta spills.
- The Secretary of the Florida Department of Environmental Protection (FDEP) and his staff continue to be very cooperative in collaborating with the Task Force and Council.
- Several meetings of the Task Force with the Valdosta City Council have been held to discuss critical issues regarding the ongoing spills which are most often the result of major rain events.

- The City of Valdosta has 6,000 manholes which routinely overflow resulting from heavy rainfall.
- Measures to improve and expedite “immediate notification requirements” to various State of Florida agencies have been implemented by the City of Valdosta
- A holding area, which will hold 10 million gallons of overflow, is scheduled to be developed and should alleviate some of the problems with spills. ***A joint workshop was held on July 10, 2019, which was attended by several Task Force members and the City of Valdosta City Council, for the purpose of discussing the issue of raw sewage spills by the City and determining a process to resolve this serious problem. The City Council indicated that they are still awaiting a permit from the State of Georgia to construct a ten million gallon equalization basin at the Withlacoochee Wastewater Treatment Plant later this year.***

The next Task Force meeting will be held on September 26, 2019, at the Holiday Inn and Suites in Lake City, at a time to be determined at a later date.

The Chair thanked Chair Davis, Task Force members, and Mr. Koons for their ongoing efforts in addressing the raw sewage spills emanating from the City of Valdosta and for their unparalleled tireless commitment on behalf of the citizens who call North Central Florida home.

Ms. Darlene Velez, Suwannee River Water Management District (SRWMD), made a presentation to task force members in May regarding ‘Water Quality Monitoring’ in the SRWMD service area. She stated that:

- The SRWMD Water Quality Mission is to: (1) ensure quality improvement projects in support of FDEP “Total Maximum Loads” and “Basin Management Action Plan” efforts are ongoing, (2) develop and update “Surface Water Improvement and Management (SWIM)” plans, (3) assist state partners in identifying trends and areas of concern in environmental monitoring functions, and (4) assist in emergency response sampling.
- SRWMD monitors trends regarding nutrients, metals, alkalinity, chlorophyll, physical parameters, total organic carbon, common anions, and cations.
- SRWMD does not monitor trends regarding bacteria, pesticides, herbicides, mercury, pharmaceuticals, radionuclides, industrial byproducts, and petroleum products.
- SRWMD and FDEP groundwater and surface water quality trend stations are strategically located and regularly-scheduled tests are done monthly, quarterly, biannually, or yearly depending on a pre-determined schedule.
- SRWMD, FDEP, and the Florida Department of Health have specific missions and collaborate with one another to address water concerns. Health advisories are issued by FDOH when E. coli results are above 410 cfu/100ml and sampling continues until an acceptable level is reached.
- The spill sampling response for the December 2, 2018, Valdosta spill was on: (1) Monday, December 3, 2018, Florida’s state agencies were notified with FDEP coordinating sampling efforts, (2) Tuesday, December 4, 2018, FDEP sampled the Withlacoochee and Suwannee Rivers, (3) Wednesday, December 5, 2018, SRWMD sampled the Alapaha, Withlacoochee, and Suwannee Rivers, (4) Friday, December 7, 2018, FDEP sampled Withlacoochee and Suwannee Rivers, and (5) Tuesday, December 12, 2018, SRWMD sampled the Lower Suwannee River.

Ex-Officio Member Reports

Reports were made, as indicated, by representatives from ex-officio members in attendance:

Florida Department of Economic Opportunity (FDEO) - Not in attendance.

Florida Department of Environmental Protection (FDEP) - Not in attendance.

Florida Department of Transportation (FDOT) - Barney Bennett - Applications for the Transportation Alternatives, Sun Trails, Small County Road Assistance, and Small County programs may be submitted to the Department beginning in September 2019 with a tentative closing date of mid-December 2019.

Florida Fish and Wildlife Conservation Commission (FFWCC) - Daniel Penniman - No report. However, the Chair asked Mr. Penniman if the Commission had researched the effects, if any, the “flesh eating bacteria” was having on oysters, scallops, and other sea life in the Gulf of Mexico. Mr. Penniman indicated that he was not aware of any research by the Commission so far but will make a report at next month’s Council meeting.

St. Johns River Water Management District (SJRWMD) - Not in attendance.

Southwest Florida Water Management District (SFWMD) - Not in attendance.

Suwannee River Water Management District (SRWMD) - Tom Mirti - (1) The District Governing Board is considering designating “Water Resource Caution Areas” in the Western Counties of the District. (2) River grant project applications will be considered by the District Governing Board at their September 10, 2019, meeting for funding recommendations to the Florida Department of Environmental Protection (FDEP). (3) Springs grant project applications for FY 17/18 have been approved for funding by FDEP. (4) Springs grant applications for FY 18/19 have been submitted to FDEP for funding consideration. (5) FDEP has announced the availability of **\$40 million** statewide for alternative water supply project grants.

CareerSource North Central Florida (CSNCF) - Talia Pate - Dislocated Workers Grant funding is available for temporary jobs for Hurricane debris removal and cleanup.

Citizen Comments

The Chair reminded potential speakers that this agenda item provides citizens an opportunity to address the Council on any matter not included in the agenda and the comment period for each individual is limited to three minutes. As a further reminder, the Chair also indicated that proper decorum is expected of each speaker and personal attacks will not be tolerated.

Executive Director Report

Mr. Koons briefed the Council on the following items:

Florida Regional Councils Association (FRCA) Monthly Activity Report

Mr. Koons indicated that FRCA is the statewide organization which is comprised of ten Regional Planning Councils (RPC’s). The mission of FRCA is to strengthen Florida’s RPC’s and its partners with government and the business community to enhance regional economic prosperity and improve the consistency and quality of regional planning councils to ensure they add value to state, regional, and local initiatives. **Denise Imbler, FRCA Statewide Coordinator**, advises and supports NCFRPC in fulfilling its mission. Mr. Koons summarized FRCA’s activities for June.

Florida Chamber Foundation Scorecard

Mr. Koons reminded council members that the Florida Chamber Foundation developed the Florida Scorecard to provide objective criteria to develop a 20-year statewide strategic plan which requires an ongoing commitment to measuring the state’s

current status toward accomplishing the stated goals of the “Six Pillars” which were established to measure trends and progress. The “Six Pillars” incorporate the strategic thinking of a diverse range of stakeholders including the Century Commission and others. The “Six Pillars” are: (1) Talent Supply and Education, (2) Innovation and Economic Development, (3) Infrastructure and Growth Leadership, (4) Business Climate and Competitiveness, (5) Civic and Government Systems, and (6) Quality of Life and Places.

Mr. Koons summarized the “State of Florida Metrics” for May 2019. Of note, the unemployment rate remained at **3.4%** from the previous month and is still below the national unemployment rate and the unemployment rate for persons with a disability dropped to **16.3%**; the high school graduation rate improved to **86.1%** and the high school graduation rate for children with disabilities remained at **77%**; Florida’s visitors, totaling **126.1 million** so far this year, have spent **\$111.7 billion**; and while housing starts declined from last month, housing sales increased to **30,742**.

Florida Job Growth Fund

Mr. Koons reminded Council members that the **Florida Job Growth Fund, Section 288.101, Florida Statutes**, is an economic development program designed to build on Florida’s success and economic prosperity since 2010. In its first year (FY 17/18), this fund provided **\$85 million**; in year two (FY 18/19), **\$85 million** was awarded again; and in year three, **\$40 million** will be awarded. Funds may be used for public infrastructure and job training projects which support growth and employment in the state’s diverse industries. In the first two years of this fund, six local governments in the North Central Florida region have received **\$27.3 million** for seven projects. The Florida Department of Economic Opportunity recently announced that applications may be submitted to the Department for FY 19/20 for funding consideration. Grant awards will be made on a first come, first served basis until all available funds have been obligated for projects. **NOTE: The City of Alachua, one of the initial four recipients, was awarded \$6.75 million for the construction of the San Felasco Parkway during the first year. It will connect 280 acres of vacant land to Progress Park (County Road 241 to Progress Boulevard). It is anticipated that this project will provide 1,100 new jobs over the next decade.**

Member Certificates of Outstanding Attendance for PY 18/19

Mr. Koons indicated that an essential component of the Council to conduct business is the regular attendance of members at its meetings. A “Council Member Recognition Program” was established by the Council at its May 22, 2008, meeting to recognize the commitment of those Council members actively engaged in the organization on a monthly basis. The following members were awarded certificates for their perfect attendance at meetings for PY 18/19: County (Robert Brown - Hamilton County), City (Louie Davis, City of Waldo, and Janice Mortimer (City of Starke), and Gubernatorial (Lorene Thomas - Dixie County). **NOTE:** Mr. Koons also indicated four Council members only missed one meeting during the program year. The Chair extended heartfelt thanks and gratitude to the recipients of this award for their faithful attendance at Council meetings for this past program year. He stated that: “you truly do make a difference in the Council’s twelve county area of responsibility and you should be justifiably proud of your unwavering commitment to the fine folks who call North Central Florida home.”

Executive Director’s Cup

Mr. Koons indicated that, in furtherance of the “Council Member Recognition Program,” a competitive “Executive Director’s Cup” is awarded to recognize the perfect attendance by county, city, or gubernatorial members during a program year. The following Council members were awarded the “Executive Director’s Cup” on behalf of the cities they represent for their perfect attendance at meetings for PY 18/19: Mayor Louie Davis, City of Waldo, and Commissioner Janice Mortimer, City of Starke. The “Executive Director’s Cup” is prominently displayed at the Council’s office. The Chair commended Mayor Davis and Commissioner Mortimer for their perfect attendance resulting in garnering the Council’s “Executive Director’s Cup” on behalf of the city representatives in our region. He stated that: “It was certainly a job well done.”

Items from the Floor

Commissioner Wilford opened the floor for questions/comments/announcements. There were none.

Next Meeting

The next meeting of Council will be held on August 22, 2019, at the Holiday Inn and Suites in Lake City beginning at 7:00 p.m.

Adjournment

Commissioner Wilford adjourned the meeting at 8:23 p.m.

North Central Florida Regional Planning Council (NCFRPC) Mission Statement

To improve the quality of life of the Region's citizens by enhancing public safety, protecting regional resources, promoting economic development, and providing technical services to local governments.

NCFRPC Mailing Address

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Florida Regional Councils Association (FRCA) Mission Statement

Fosters regional strategies, solutions, and partnerships to support economic growth and improve quality of life; promotes a standard of excellence in the delivery of regional planning council programs and technical professional assistance and expertise; and, advocates for the role of regional planning councils as the state's primary organizations to address problems that are of greater-than-local concern.

There are ten (10) regional planning councils in Florida which serve the state's sixty-seven (67) counties. They are:

<u>Council</u>	<u>Number of Counties Served</u>	<u>Region</u>	<u>Headquarters</u>
Emerald Coast Regional Council (ECRC)*	7	1	Pensacola
Apalachee Regional Planning Council (ARPC)	9	2	Tallahassee
North Central Florida Regional Planning Council (NCFRPC)	12	3	Gainesville
Northeast Florida Regional Planning Council (NEFRPC)	7	4	Jacksonville
East Central Florida Regional Planning Council (ECFRPC)	8	5	Altamonte Springs
Central Florida Regional Planning Council (CFRPC)	5	6	Bartow
Tampa Bay Regional Planning Council (TBRPC)	6	7	Pinellas Park
Southwest Florida Regional Planning Council (SWFRPC)	6	8	Fort Myers
Treasure Coast Regional Planning Council (TCRPC)	4	9	Stuart
South Florida Regional Planning Council (SFRPC)	3	10	Hollywood

*Also referred to as "West Florida Regional Council (WFRC).

Membership on regional planning councils consists of one-third of the total representatives being gubernatorial appointees with the remainder being member local government appointees. Two-thirds of council representatives must be locally-elected officials. Regional councils provide a large variety of services to benefit its local governments in addition to coordinating regional planning and review activities. Services include: technical planning assistance, grant and loan planning assistance, transportation planning assistance, hazardous waste monitoring, emergency response planning assistance, and economic development activities.

COMMISSIONER WILFORD NCFRPC APPOINTMENTS (CURRENT AND PAST)

Chair (Current)
Executive Committee (Chair - Current, Vice Chair - Past, Secretary/Treasurer - Past, and Member - Past)
Finance Committee (Chair - Past)
Program Committee (Past)
Regional Planning Committee (Past)
Audit Committee (Chair - Current)
Florida Regional Councils Association (FRCA - NCFRPC Delegate - Current)
North Central Florida Areawide Development Company (ADCO - NCFRPC Delegate - Current)

